

Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 IOE-00 NSC-05 NSCE-00 INR-05

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P R 131650Z SEP 76

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC PRIORITY 3385

INFO USMISSION USUN NEWYORK PRIORITY

AMEMBASSY BRIDGETOWN

AMEMBASSY KINGSTON

AMEMBASSY PARAMARIBO

AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 1 OF 2 GEORGETOWN 1817

LIMDIS

E.O. 11652: GDS

TAGS: PFOR, UN, GY

SUBJECT: PRE-31ST UNGA CONSULTATIONS: GUYANA'S FONMIN ON IMPORTANT
ISSUES

REF: (A) STATE 220722, (B) STATE 220773, (C) STATE 200234,
(D) STATE 184999, (E) GEORGETOWN 1796

SUMMARY: DURING A DISCUSSION OF ISSUES LIKELY TO ARISE AT 31ST
UNGA, GUYANA'S FONMIN FRED WILLS FULLY ENDORSED US DESIRE TO RESTRICT
FLAMBOYANT RHETORIC AND POLITICALLY MOTIVATED ATTACKS AND RECRI-
MINATIONS. HE PLEDGED TO HELP RESTRAIN "MICROPHONE REVOLUTIONARIES."

.
HE FELT, THOUGH, THAT THE US HAD CONTRIBJTED LAST YEAR TO THE
CONFRONTATIONAL ATMOSPHERE THAT HAD PREVAILED. WILLS POSITION THAT
GUYANA SUBMIT A WRITTEN RESERVATION ON THE COLOMBO NASC PRO-DPRK
RESOLUTION WILL BE DISCUSSED IN CABINET MEETING AND IF IT IS

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APPROVED, I BELIEVE WE HAVE A GOOD CHANCE OF PERSUADING GUYANA

TO BACK FRIENDLY KOREAN RESOLUTION. US AND GUYANA WILL BE ON OPPOSITE SIDES OF ZIONISM/RACISM ISSUE. WILLS ALSO SAID GUYANA HAS SUPPORTED CONCEPT OF INDIAN OCEAN PEACE ZONE, AS AN EFFORT TO PREVENT POLARIZATION OF SMALL NATIONS AROUND THE TWO WORLD POWERS COMPETING FOR HEGEMONY IN THE AREA. ISSUES ON WHICH THE US AND GUYANA APPEAR TO HAVE CONVERGENT VIEWS-- SOMETIMES WITH MINOR DIFFERENCES-- ARE: UNRWA FINANCING, CYPRUS, WESTERN SAHARA, HUMAN RIGHTS, TERRORISM, DISARMAMENT CONFERENCE AND OVER-COMPENSATION OF EMPLOYEES OF INTERNATIONAL ORGANIZATIONS. BARRING UNFORESEEN ADVERSE DEVELOPMENTS IN US-GUYANESE BILATERAL RELATIONS OR THE DEVELOPMENT OF A SERIOUS CONFRONTATION BETWEEN THE US AND THE NON-ALIGNED COUNTRIES AS A GROUP, THE GOG, AND WILLS PARTICULARLY, APPEAR TO WANT TO AVOID CONFRONTATION AND WILL BE WILLING TO SEEK SOLUTIONS THROUGH NEGOTIATION ON THE ISSUES WHERE THE US AND GUYANA DIFFER. END SUMMARY.

1. IN ACCORDANCE WITH INSTRUCTIONS OF REFS A AND B, I MET WITH FONMIN WILLS SEPTEMBER 10 FOR DISCUSSION OF PROBABLE ISSUES AT 31ST UNGA AND OUR RESPECTIVE DELEGATIONS POSITIONS ON THEM. WILLS WILL HEAD GUYANA'S DELEGATION DURING FIRST TEN DAYS OF GA. WILLS, AS USUAL, WAS HIS RECEPTIVE AND CANDID SELF. THIS MEETING WAS OUR SECOND OF THE DAY, AS WE HAD MET FOR AN HOUR'S DISCUSSION EARLIER IN THE DAY WITH US LEGAL ATTACHE ON TERRRISM AND CUBAN EXILE ACTIVITIES. I BEGAN THE DISCUSSION BY OUTLINING THE GENERAL OBJECTIVES OF THE US DURING THE FORTHCOMING SESSION, STRESSING POINTS A THROUGH D OF PARA 4, REF A. WILLS EXPRESSED HIS AGREEMENT WITH THE US APPROACH AND ESPECIALLY WITH THE VIEW THAT NEGOTIATION RATHER THAN CONFRONTATION IS USUALLY THE BETTER APPROACH TO CON-TROVERSIAL ISSUES. HE REPEATED, HOWEVER, HIS VIEW THAT THW US PERMREP'S APPROACH LAST YEAR GENERATED OPPOSITION TO THE US AND REINFORCED THE TENDENCY OF AFRICANS AND OTHER LDC'S TO "HERD TOGETHER".

2. WILLS' COMMENTS ON THE VARIOUS ISSUES ARE SUMMARIZED BELOW. SEPARATE CABLES WILL PROVIDE MORE DETAILS ON HIS COMMENTS CONCERNING ZIONISM/RACISM, ISRAEL'S RELATIONSHIP TO SOUTH AFRICA AND US TRADE AND ECONOMIC ASSISTANCE TO LATIN AMERICA.

3. KOREA. WILLS VIGOROUSLY NODDED AGREEMENT AS I REVIEWED THE US POSITION. HE DEPLORED RECENT NORTH KOREAN VIOLENCE AT DMZ AND CONFIDENTIAL

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REPEATED ASSURANCES THAT GUYANA'S POSITION WAS THAT SOUTH KOREA SHOULD PARTICIPATE IN DISCUSSIONS LEADING TO SETTLEMENT. GUYANA'S CABINET SCHEDULED TO DECIDE SEPTEMBER 14 ON WILLS' RECOMMENDATION THAT GUYANA RECORD WRITTEN RESERVATION ON COLOMBO NASC KOREA RESOLUTION. WILLS AGREED THAT NUMBER OF RESERVATIONS IS EVIDENCE THAT NO NAM CONSENSUS EXISTS ON KOREA ISSUE. WILLS IS WELL AWARE OF ARTUMENTS AGAINST PRO-NORTH KOREA POSITION, OTHER ADVANTAGE FOR US IS THAT BURNHAM ALSO WAS REPORTEDLY DISGUSTED

WITH NORTH KOREAN BEHAVIOR. WE MAY NOT GET A DECISION FROM THEM ON KOREA UNTIL THEY HAVE ASSESSED CLIMATE SURROUNDING THIS AND OTHER ISSUES AT UNGA, BUT WE SHOULD CONTINUE WORKING ON THEM.

4. SOUTH AFRICA. WILLS AGREED SOUTHERN AFRICAN ISSUES WOULD SEIZE MUCH ATTENTION AT GA AND AGAIN EXPRESSED SUPPORT FOR SECRETARY KISSINGER'S CURRENT EFFORTS. HE RETURNED TO HIS THESIS THAT AFRICAN LEADERS AND/OR THE OAU SHOULD TASK THEMSELVES WITH DEFINITION OF THE ROLES AND GUARANTEES THAT WHITE MINORITIES WILL HAVE IN RHODESIA, NAMIBIA AND, ULTIMATELY, SOUTH AFRICA (REF E) AND SUGGESTED THAT THE US URGE AFRICAN LEADERS TO BEGIN THIS TASK. I AGREED THAT IT WAS AN IMPORTANT MATTER, BUT COUNTERED THAT I THOUGHT GUYANA OR ANOTHER SIMILAR NATION MIGHT BE IN A BETTER POSITION TO PROMOTE THE IDEA.

5. ZIONISM/RACISM. WILLS REPLIED TO MY PRESENTATION BY SAYING EMPHATICALLY THAT GUYANA IS NOT ANTI-SEMITIC, STRONGLY SUPPORTS CONTINUED EXISTENCE OF ISRAEL, DOES NOT NOW BELIEVE THAT ISRAEL SHOULD BE EXPELLED FROM THE UN, BUT THE US AND GUYANA WOULD BE ON OPPOSITE SIDES OF ZIONISM AS RACISM ISSUE DUE TO ISRAEL'S INTRANSIGENCE ON OCCUPIED LANDS AND ITS ALLIANCE WITH SOUTH AFRICA (SEPTTEL FOLLOWS).

6. UNRWA FINANCING. WHILE EXPRESSING CONCURRENCE WITH THE US EFFORTS TO INCREASE UN MEMBERS' CONTRIBUTIONS TO UNRWA, WILLS SAID SOCIAL PROGRAMS AND RELIEF WERE NO SUBSTITUTES FOR A SOLUTION TO THE BASIC PROBLEM OF ESTABLISHING A PALESTINIAN HOMELAND.

7. CYPRUS. THIS PROBLEM, ACCORDING TO WILLS, COULD ONLY BE SETTLED WITHIN THE CONTEXT OF THE EUROPEAN SECURITY SYSTEM. GUYANA WOULD SEEK TO HAVE THE (CONTINUED.....)

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ACTION IO-03

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P R 131650Z SEP 76

FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC PRIORITY 3386
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AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L SECTION 2 OF 2 GEORGETOWN 1817

LIMDIS

REF: (A) STATE 220722, (B) STAT 220773, (C) STATE 200234,
JKD) STATE 184999, (E) GEORGETOWN 1796

COMMONWEALTH NATINS DEAL WITH IT RATHER THAN HAVE IT DEALT WITH
AT THE UNITED NATIONS. GUYANA WOULD CONTINUE TO OPPOSE ANY EFFORT TO
PARTITION CYPRUS BECAUSE OF THE PRECEDENT THAT MIGHT IMPLY FOR
GUYANA WHIC HAS TWO DISTINCT AND RIVAL RACIAL GROUPS.

8. WESTERN SAHARA. WILLS AGREED WITH THE UNITED STATES VIEW
THAT THIS IS A REGIONAL PROBLEM AND SHOULD BE HANDLED BY THE
OAU. HE REMARKED THAT CUBSNA RECENTLY HAVE "BEEN QUARRELING WITH
THE ALGERIANS ABOUT IT".

9. INDIAN OCEAN PEACE ZONE (IOPZ). WILLS SAID GUYANA FAVORED THE
IOPZ PROPOSAL. HE CHARACTERIZED THE US POSITION AS A RATIONALIZA-
TION FOR THE REAL REASONS IT OPPOSED THE PEACE ZONE PROPOSAL.
THE US AND THE SOVIET UNION WERE ENGAGED IN A POWER STRUGGLE AND
NEITHER WANTED TO HAVE ITS NAVAL POWER IN THE AREA LIMITED. IF
HE WERE A US OFFICIAL, WILLS ADDED, HE TOO WOULD OPPOSE THE IOPZ.
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THE SMALLER NATIONS, ON THE OTHER HAND, WANTED TO AVOID POLARIZATION
IN SUPPORT OF ONE OR THE OTHER OF THE GREAT POWERS. HENCE THEY ARE
TRYING TO ACHIEVE A UNIFORM POLICY OF DENYING NAVAL BASES TO
EITHER SIDE.

10. HUMAN RIGHTS. GUYANA WILL SUPPORT HUMAN RIGHTS INITIATIVES
WHICH WERE BROAD IN SCOPE BUT WOULD NOT BACK RESOLUTIONS WHICH IN
REALITY ARE "GIMMICKS" BEING USED BY ONE NATION TO EMBARRASS
ANOTHER. SPECIFICALLY, HE UNDERSTOOD THAT WEST GEMANY MIGHT BE
PREPARING SUCH A RESOLUTION AIMED AT PROVOKING A HUMAN RIGHTS
INVESTIGATION IN EAST GERMANY. GUYANW WOULD OPPOSE THAT EFFORT.

11. INTERNATINAL TERRORISM. GUYANA IS WILLING TO SUPPORT AN
ANTI-TERRORIST INITIATIVE AT THE UNGA. WILLS, DEEPLY CONCERNED OVER
THE BOMBING OF THE GUYANESE CONSULATE IN PORT OF SPAIN, WAS
EMPHATIC ON THIS POINT.

12. DISARMAMENT CONFERENCE. WILLS AGREED THAT A SPECIAL GA ON DISARMAMENT WOULD BE UNPRODUCTIVE. IN COLOMBO HE HAD LOBBIED IN THE CORRIDORS AGAINST THE RESOLUTION, BUT IN THE INTERESTS OF SOLIDARITY HAD JOINED IN THE CONSENSUS. I BELIEVE THAT WILLS MIGHT BE HELPFUL IN AN EFFORT TO AVOID HAVING A SPECIAL GA SESSION ON DISARMAMENT.

13. UNCTAD IV: COMMODITIES. WILLS' RESPONSE WAS THAT THE US STILL LACKS CREDIBILITY ON TRADE AND ASSISTANCE. TO ESTABLISH ITS BONA FIDES, WILLS SAID THE US HAS "GOT TO CHANGE THE CRUMBS FROM THE TABLE APPROACH". (SEPTTEL CONTAINS ADDITIONAL COMMENTS ON TRADE AND ECONOMIC ASSISTANCE.)

14. UN BUDGET, RESTRUCTURING AND EXTERNAL EVALUATING MECHANISM. WILLS SHOWED ONLY MILD INTEREST IN THE ISSUE OF ADD-ONS TO UN BUDGET. CONCERNING UN RESTRUCTURING AND THE EXTERNAL EVALUATING MECHANISM, HE SAID GUYANA'S UN PERMREP WOULD DEAL WITH THESE MATTERS.

15. OVER-COMPENSATION OF EMPLOYEES OF INTERNATIONAL ORGANIZATIONS (REF D). HERE THE US POSITION STRUCK A RESPONSIVE CHORD. WILLS EXPRESSED FULL SUPPORT FOR US VIEWS AND SAID GUYANA WOULD SUPPORT EFFORTS TO HOLD DOWN UNDUE INCREASES IN COMPENSATION FOR INTERNATIONAL ORGANIZATION EMPLOYEES.

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16. IN CONCLUDING OUR DISCUSSION, I RE-EMPHASIZED THE IMPORTANCE, FOR GUYANA AND OTHER COUNTRIES WHICH ARE DESIROUS OF ACHIEVING PROGRESS AT THE UN TOWARD SOLUTIONS AND ACCOMMODATIONS ON ISSUES IN CONTENTION BETWEEN THE DEVELOPING WORLD AND THE DEVELOPED WORLD, OF RESTRAINING THE RADICALS WHO ARE MORE INTERESTED IN CONFRONTATION THAN IN ACCOMMODATION. I STRESSED THE IMPORTANCE OF TAKING THE VIEWS OF THE US INTO ACCOUNT, DRAWING UPON MATERIAL IN REF D AND POINTING OUT THE SENSITIVITY OF THE AMERICAN PUBLIC ABOUT MATTERS INVOLVING US SECURITY INTERESTS, POLITICAL AND MORAL COMMITMENTS WHICH AMERICANS FEEL, OR AFFRONT THEIR NATIONAL PRIDE. SUCH ISSUES WERE THE STATUS OF ISRAEL, SOUTH KOREA AND PUERTO RICO (I GAVE HIM COPIES OF THE DEPARTMENT SPOKESMAN'S STATEMENTS ON THE NASC RESOLUTIONS ON PUERTO RICO AND KOREA RESOLUTIONS). WILLS RESPONDED THAT HE FULLY AGREED THAT USUALLY MORE COULD BE ACCOMPLISHED THROUGH NEGOTIATION THAN CONFRONTATION AND THAT IN ANY EVENT SHOUTING BY "MICROPHONE REVOLUTIONARIES" DOES NO ONE ANY GOOD. HE SAID HE WOULD SEEK TO RESTRAIN HIS MORE NOISY COLLEAGUES. HE HOPED, HOWEVER, THAT THE UNITED STATES REALIZED THAT GUYANA HAD A DIFFERENT PERSPECTIVE ON SOME ISSUES THAN DOES THE UNITED STATES BUT THAT OPPOSING VOTES ON SOME ISSUES DOES NOT IMPLY HOSTILITY BLACKEN

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